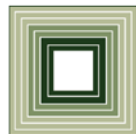


**Joint Appropriations Committees on
Justice and Public Safety**

Department of Public Safety
Division of Adult Correction and Juvenile Justice
Division of Juvenile Justice

March 21, 2017



FISCAL RESEARCH DIVISION
A Staff Agency of the North Carolina General Assembly

Outline

I. Juvenile Justice: Basic Facts and Current Trends

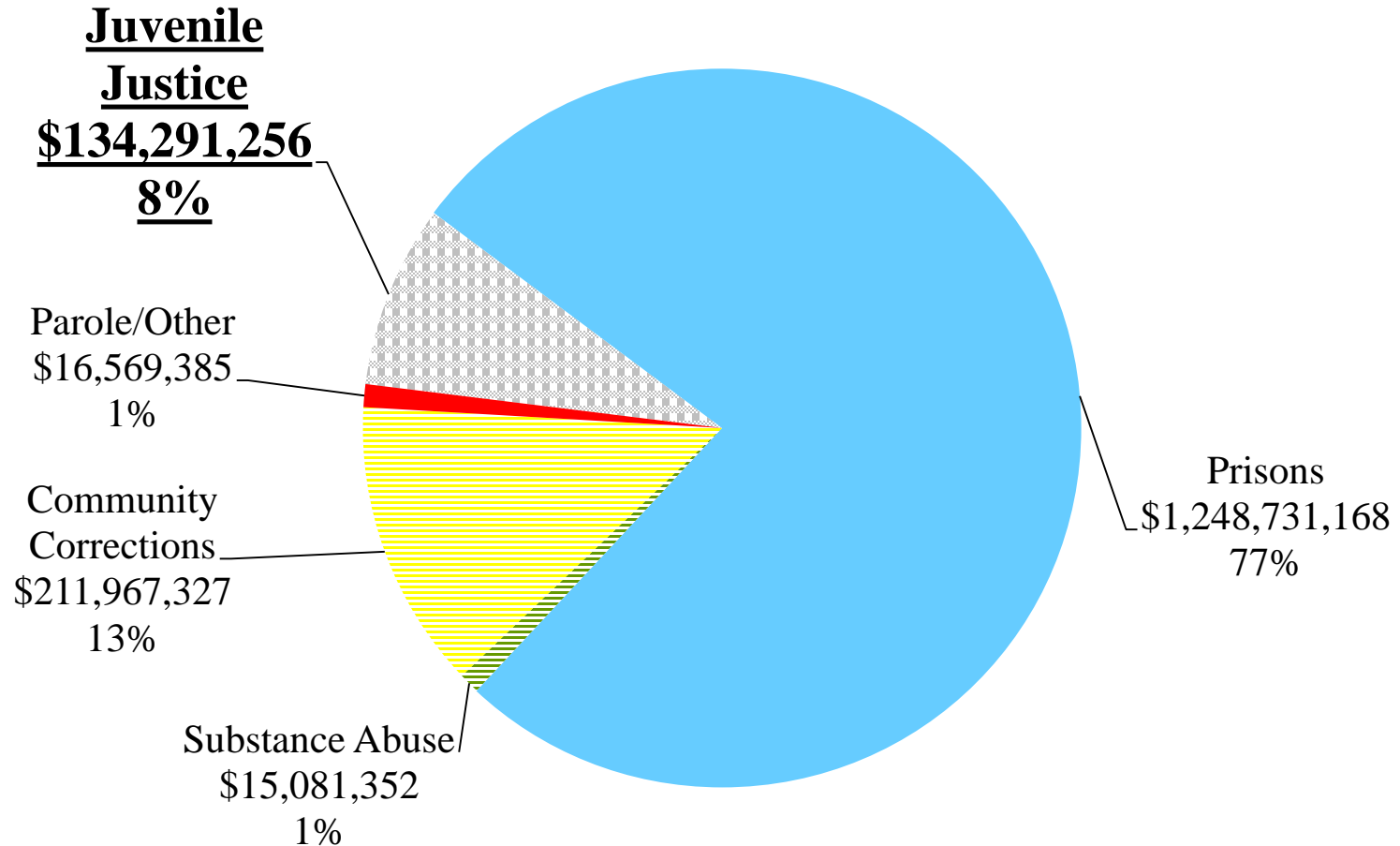
II. The Process

- i. Level I – Community Programs and JCPCs
- ii. Level II – Community and Residential Programs
- iii. Level III – Youth Development Centers

III. Recent Budget Actions

IV. Questions

DACJJ Base Budget FY 2017-18

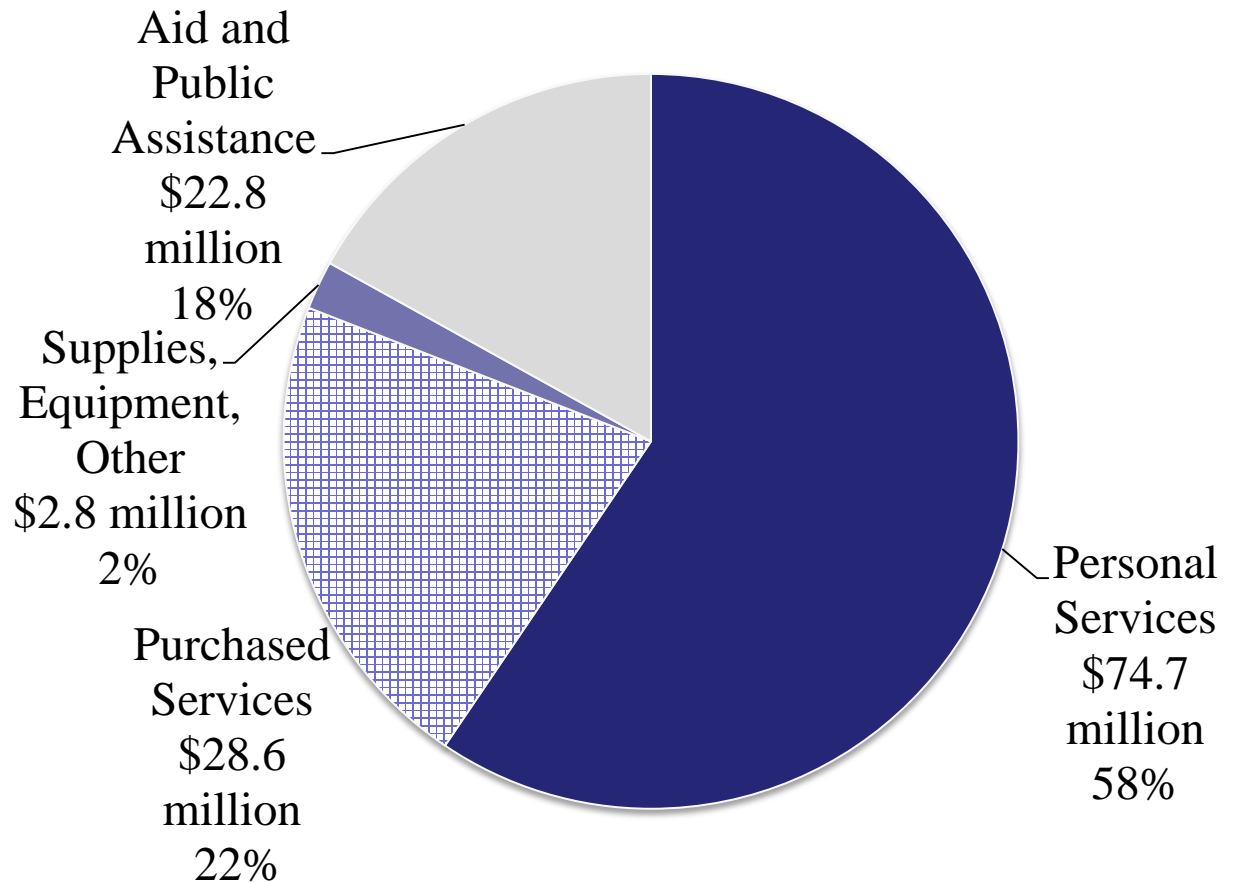


Source: NCIBIS, Worksheet I, 02/09/2017

Base Budget FY 2017-18

Juvenile Justice by Purpose

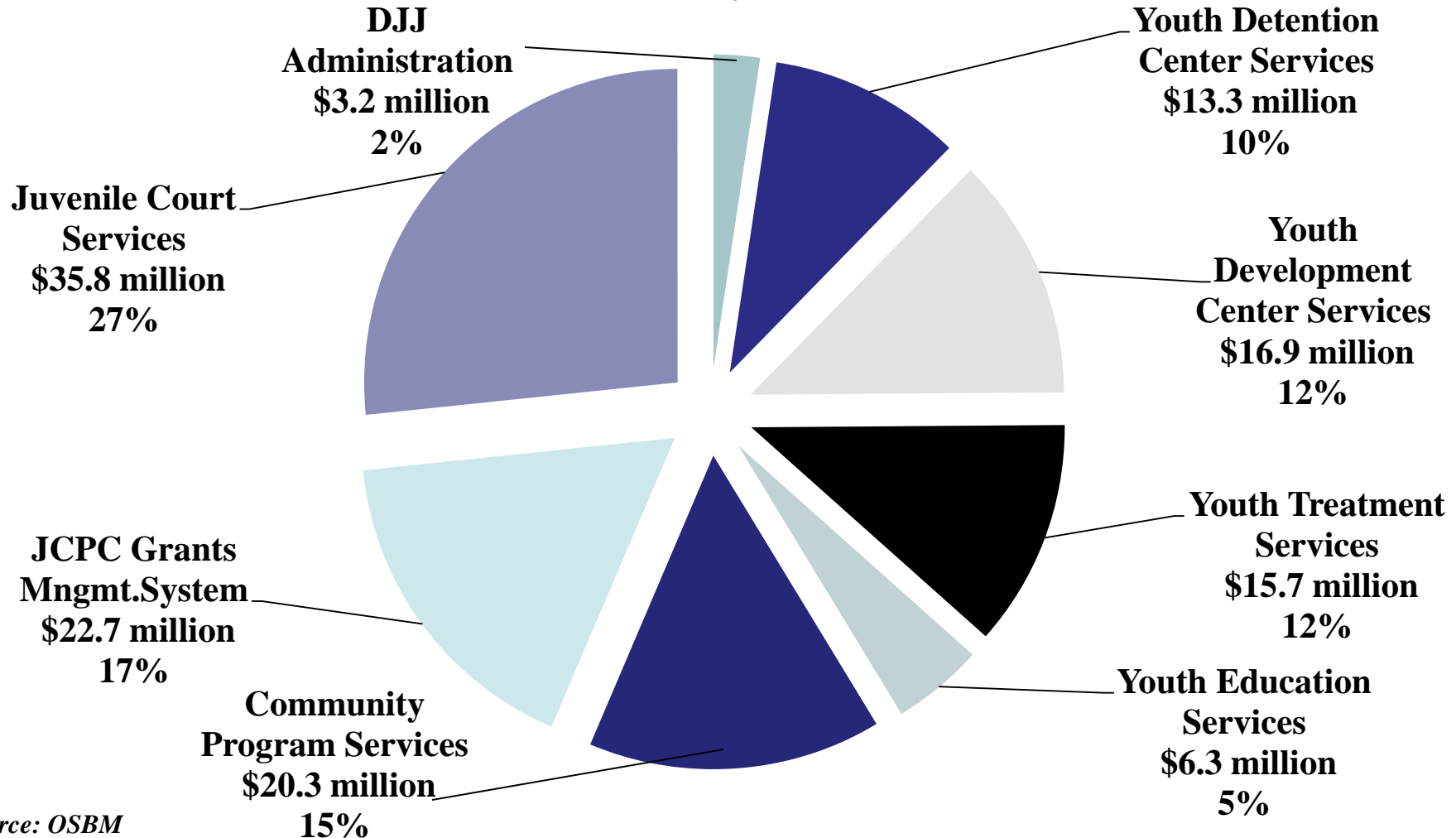
Total Budget:
Requirements:
\$134,290,706
Receipts:
\$7,634,246
Net General Fund
Appropriation:
\$126,656,460
Total FTE:
1,303.75



Source: OSBM

Base Budget FY 2017-18

Juvenile Justice by Fund Code



Source: OSBM

Defining Juvenile

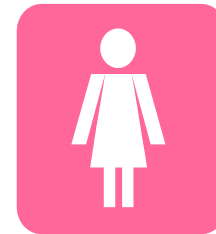
- Individuals **over the age of 16** are considered adults
- Juveniles over the age of 13 who commit a **felony** may be transferred and prosecuted in the adult corrections system
- Two types of youth in the juvenile justice system:
 - **Delinquent youth**: children aged 6 to 15 who have committed a crime
 - **Undisciplined youth**: children aged 6 to 17 who are beyond the disciplinary control of their parent or guardian
- A “status offense” is an offense that is a crime only because of the age of the person committing it (truancy, running away from home, alcohol consumption)

Source: AC&JJ

North Carolinians Ages 6-17

1,582,313

Juvenile Pop. By Gender

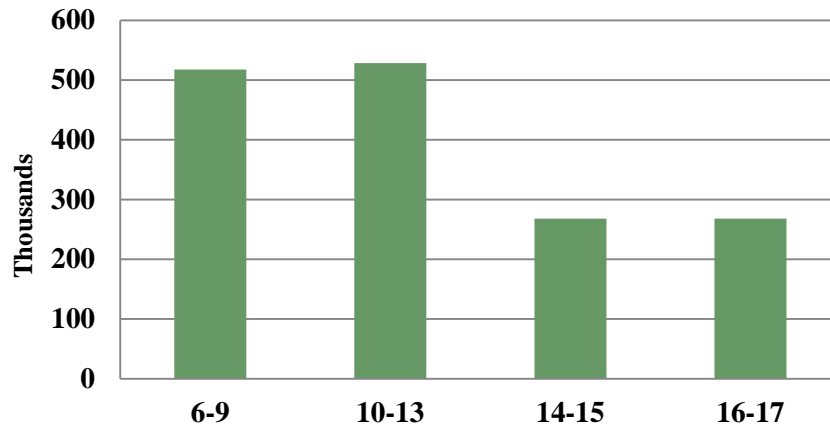


773,903

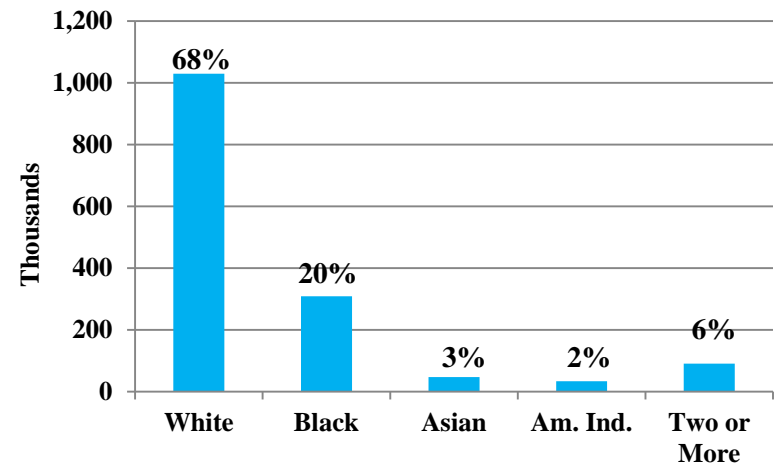


808,410

Juveniles Pop. by Age



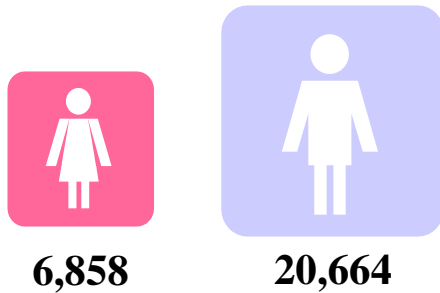
Juvenile Pop. By Race



Estimate as of July 1, 2016. Source: <http://www.osbm.nc.gov/demog/county-estimates>

Trends in North Carolina: Complaints

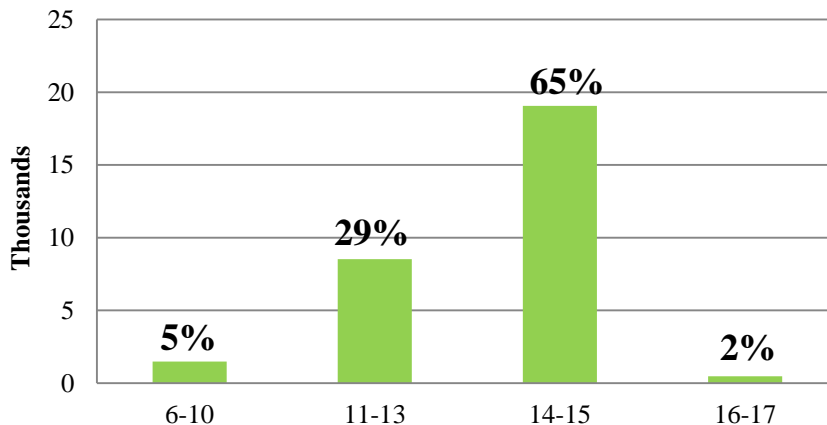
Complaints By Gender



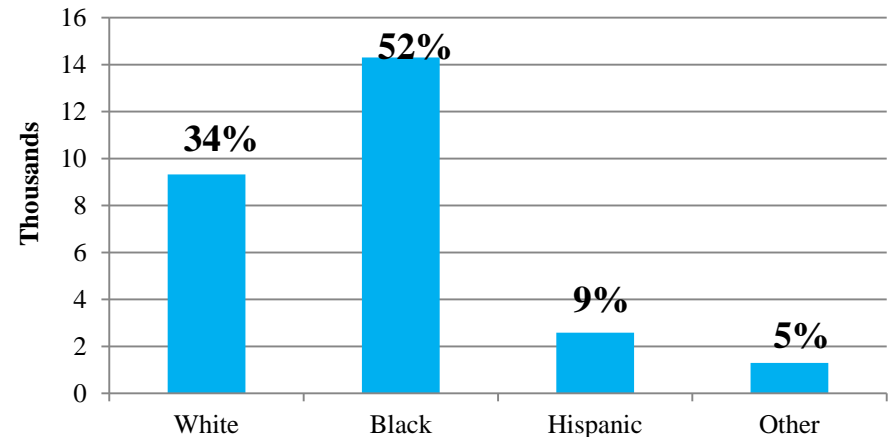
Calendar Year 2016

27,522

Complaints by Age



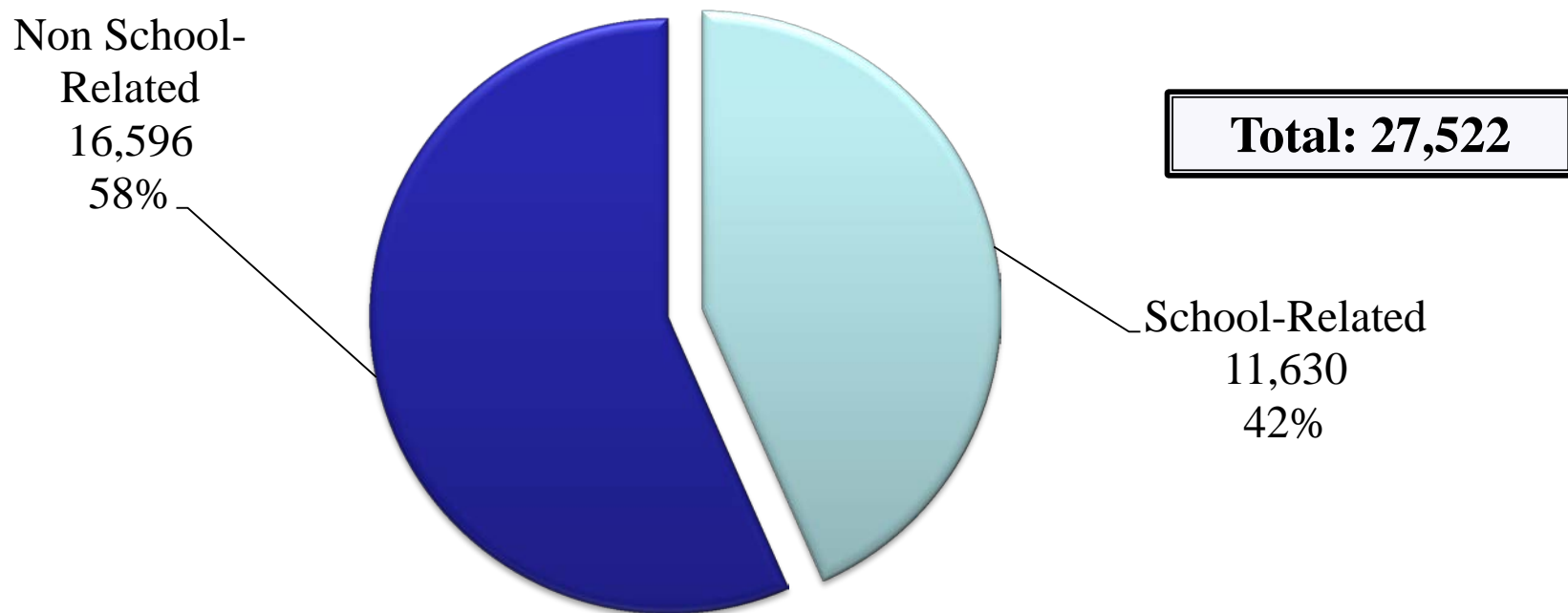
Complaints by Race



Source: AC&JJ

Trends in North Carolina: Complaints

Complaints by Source, Calendar Year 2016



Data Source: DACJJ

The Process: Intake

- Complaint made by parents/guardians, SROs, law enforcement, or DSS
- Juvenile screened and evaluated by a **court counselor**, who may:
 - *Divert* the juvenile;
 - *Approve* the complaint for court; OR
 - *Resolve* with no further action needed
- Certain offenses **CANNOT** be diverted and must proceed to court



Court Services

Requirements:

\$35,774,518

Receipts:

\$0

Net General Fund

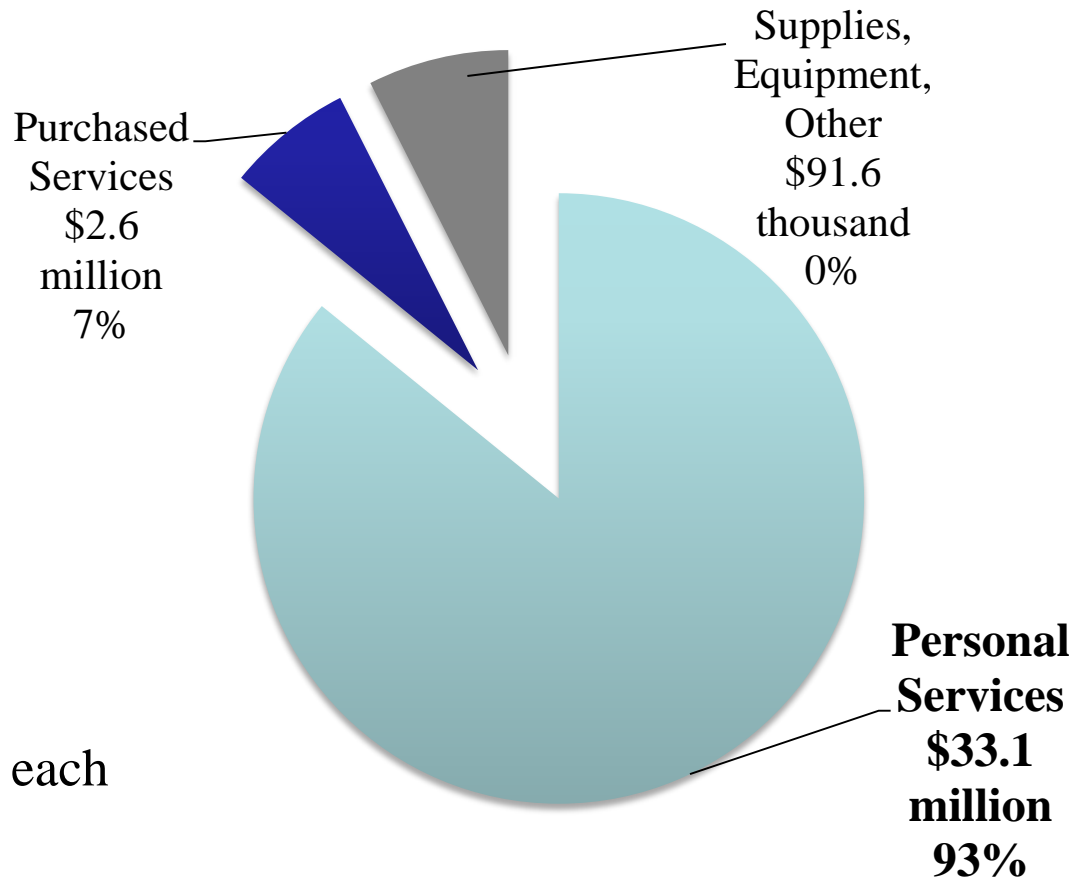
Appropriation:

\$35,774,518

Total FTE:

532.75

FY 2017-18 Base Budget



Offices Breakdown:

Four Areas with 7-8 Districts each

Source: OSBM, DACJJ

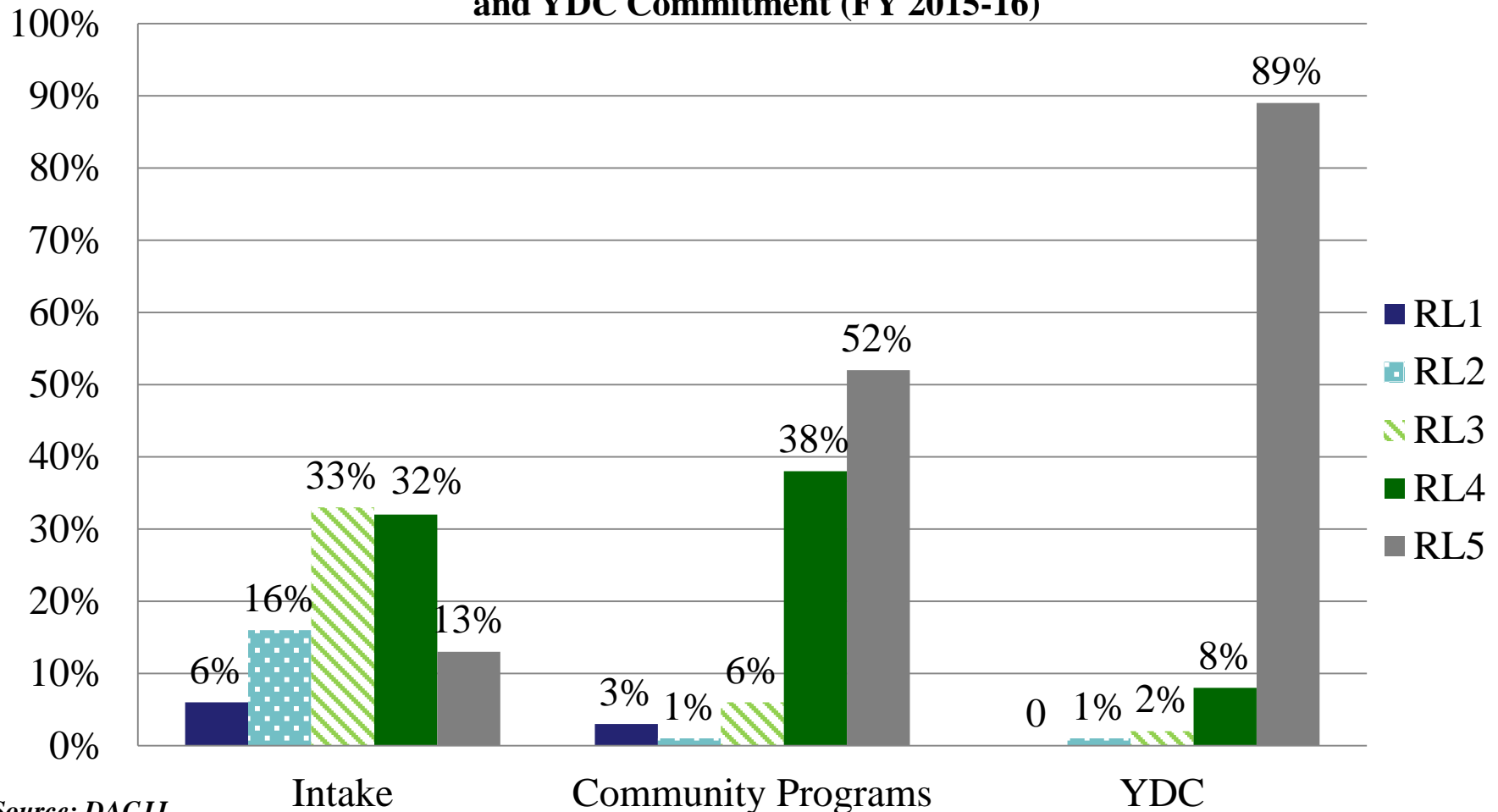
Court Counselors at a Glance

- 376 Juvenile Court Counselors
State-wide
- Average salary: \$43,737
- Average Caseload:
24 juveniles at a given time
- Average Cases Served Per Year:
288
- Cost per child: \$1,865*



Risk Levels and Disposition Results

Risk Level of Juveniles at Intake, Community Programs Admission, and YDC Commitment (FY 2015-16)



Source: DACJJ

Detention Center Services

Requirements:

\$13,360,169

Receipts:

\$ 5,835,467

Net General Fund

Appropriation:

\$7,524,702

Total FTE:

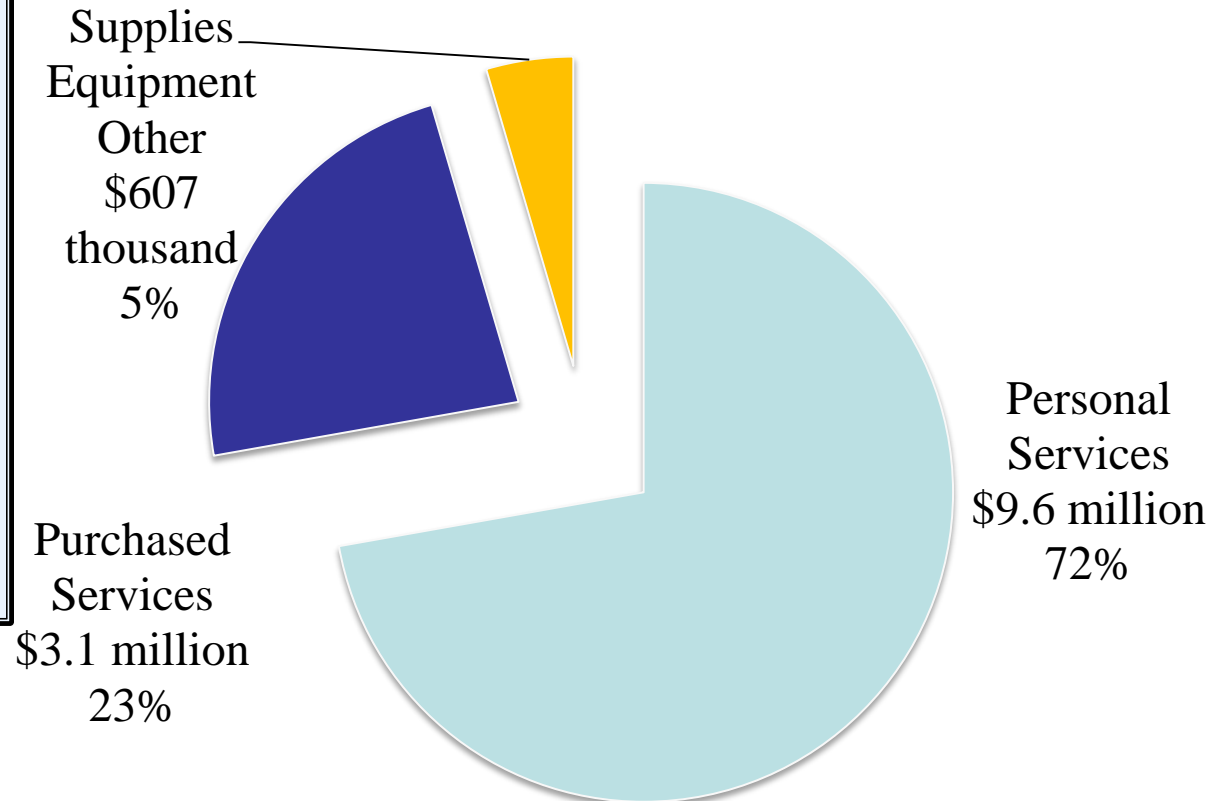
174.5

Facilities Breakdown:

6 State facilities

2 Local facilities

FY 2017-18 Base Budget



Source: OSBM

Detention Center Services

State Detention Centers	FY 2015-16 Budget	FTE	Beds	Cost/Bed	ADP FY 2015-16
Alexander	\$2,164,191	31	24	\$90,175	21
Cabarrus	\$1,798,395	32	30	\$59,947	28
Cumberland	\$1,712,317	28	18	\$95,129	14
New Hanover	\$1,582,823	28	18	\$87,934	14
Pitt	\$1,445,827	27	18	\$80,323	16
Wake	\$1,942,291	32	24	\$80,929	20
Total	\$7,776,502	178	132	\$82,406	113
County Detention Centers	FY 2015-16 Budget	FTE	Beds	Cost/Bed	ADP FY 2015-16
Durham	\$1,172,694	21	14	\$83,764	9
Guilford	\$2,765,821	26	44	\$62,860	37

Source: DACJJ, County Govs.

Detention Center Services

G.S. 143B-820 – State subsidy to county detention facilities

Requires Juvenile Justice to pay the county:

- 50% of cost of caring for a juvenile from within the county
- 100% of cost of caring for juvenile from outside the county

Requires counties to pay Juvenile Justice:

- 50% of cost of caring for a juvenile from within the county to Juvenile Justice when placed outside the county

Counties also pay 50% of cost at State facility

**Base Budget Receipts from Counties,
FY 2017-18: \$5.6 million**

**\$244/day
Current Rate**

The Process: Hearings and Adjudication

- If complaint against the juvenile is not closed or diverted, case proceeds to court
- Judge may:
 - *Dismiss* charges;
 - *Transfer* serious cases to superior court; OR
 - *Hold hearings* for adjudication and disposition
- In dispositional hearing, judge decides plan of action based on General Statutes and JJ's Dispositional Chart



The Process: Sanctions

Level I – Community Disposition (2,824 juveniles, 61%)

Community based program, substance abuse treatment, restitution, fines, community service, victim/offender reconciliation, probation, license revocation, curfew, intermittent confinement, supervised day program

Level II – Intermediate Disposition (1,657 juveniles, 36%)

Anything under Community Disposition, plus must include one of the following: intensive probation, residential treatment facility, supervised day program, detention, regimented training program, house arrest, placement in a multipurpose group home

Level III – Commitment (133 juveniles, 3%)

Placement in a youth development center for at least 6 months

Total for FY 2015-16: 4,614 distinct juveniles adjudicated delinquent

G.S.. 7B-2506-2517; Source: Sentencing Commission Juvenile Delinquent Population Projection Report, November 2016

Offense Classification and Disposition Level

Offense	Disposition Level			TOTAL
	Level I (Community)	Level II (Intermediate)	Level III (Commitment)	
Violent (A-E felony)	4 (3%)	90 (66%)	38 (29%)	132 (3%)
Serious (F-I felony; A1 misd.)	346 (30%)	743 (64%)	69 (6%)	1,158 (25%)
Minor (1-3 misd.)	2,474 (74%)	824 (25%)	26 (1%)	3,324 (72%)
TOTAL	2,824	1,657	133	4,614

G.S.. 7B-2508; Source: Sentencing Commission Juvenile Delinquent Population Projection Report, November 2016, Table 3

Level I Disposition

Community Disposition

- Community based program
- Substance abuse treatment
- Restitution
- Fines
- Community service
- Victim/offender reconciliation
- Probation
- License revocation
- Curfew
- Intermittent confinement
- Supervised day program

Court counselors continue to work with the juvenile and family throughout process until court orders have been fulfilled and case is terminated

Level I: Community Programs

G.S. 143B-845 – Legislative Intent

- Develop *community-based** alternatives to youth development centers
- Provide *community-based* delinquency, substance abuse, and gang prevention strategies and programs
- Provide non-institutional dispositional alternatives that will protect the *community* and the juveniles
- Plan and organize programs and services at the *community level* and develop in partnership with the State

**Emphasis added*

Level I: Juvenile Crime Prevention Councils (JCPCs)

- 100 JCPCs, one for each county
- Consist of 27 members of the local community, including among others: chief of police; sheriff; district attorney, school superintendent, members of the public, members of the faith community, and two people under 18
- Charged by Division of Juvenile Justice to identify and fund local *effective* community programs for resolving delinquent juvenile justice cases
- JCPC-selected programs average cost per child: \$956



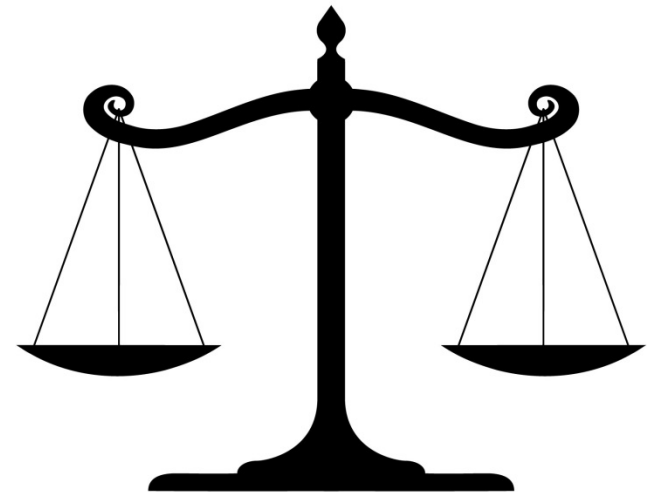
**Base Budget for
FY 2017-18:**

\$22,745,217

Level II Disposition

Intermediate Disposition

- Intensive probation
- Residential treatment facility
- Supervised day program
- Detention
- Regimented training program
- House arrest
- Placement in a multipurpose group home



Level II: JCPC-Endorsed Programs

- Community-specific programs designed to address local needs for Level II youth
- 243 youth served in FY 2015-16
- Cost per child: \$3,321
- \$807,003 total
- Recidivism within 12 months: 29%



Level II: AMIkids

- Functional Family Therapy model
 - Community-based
- 89 Counties
- 521 youth served in FY 2015-16
- Cost per child: \$5,083
- \$2.65 million total
- Recidivism within 12 months: 20%

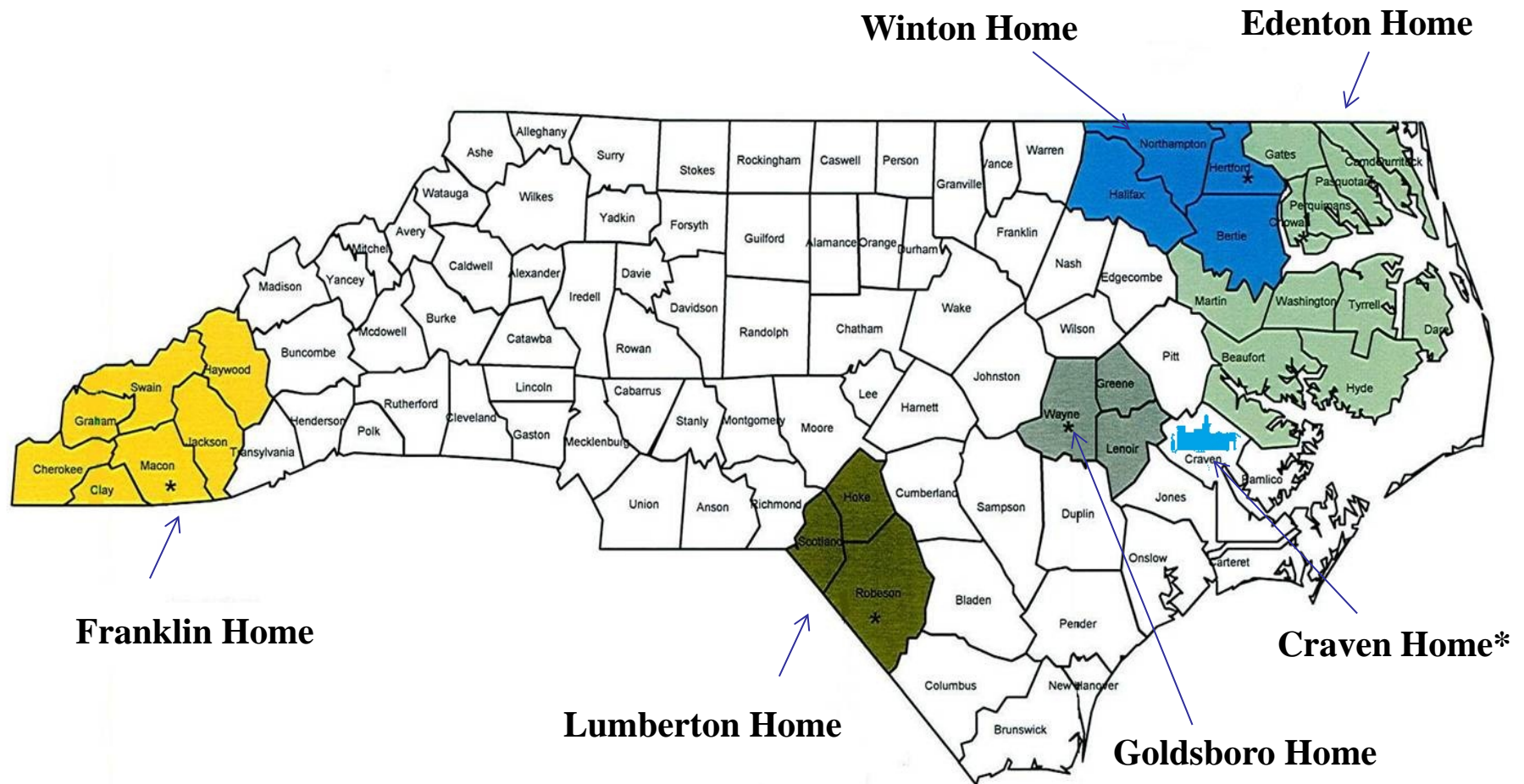


Level II: Multipurpose Group Homes

- **Contract with Methodist Home for Children**
- 5 homes – 8 beds each; 80 youth served annually
- Cost per child: \$24,184
- Recidivism rate within 12 months: 26%



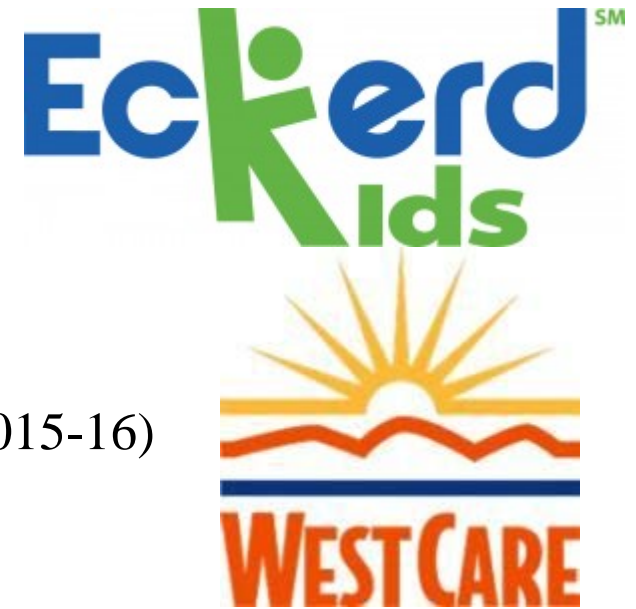
Level II: Multipurpose Group Homes



Level II: Residential Programs

Eckerd Youth Alternatives (boys)

- \$4.7 million contract
- Two campuses: Candor (Montgomery) and Boomer (Wilkes)
- 3-month program for 64 boys (180 served in FY 2015-16)
- Cost per child: \$24,081
- Recidivism within 12 months: 30%



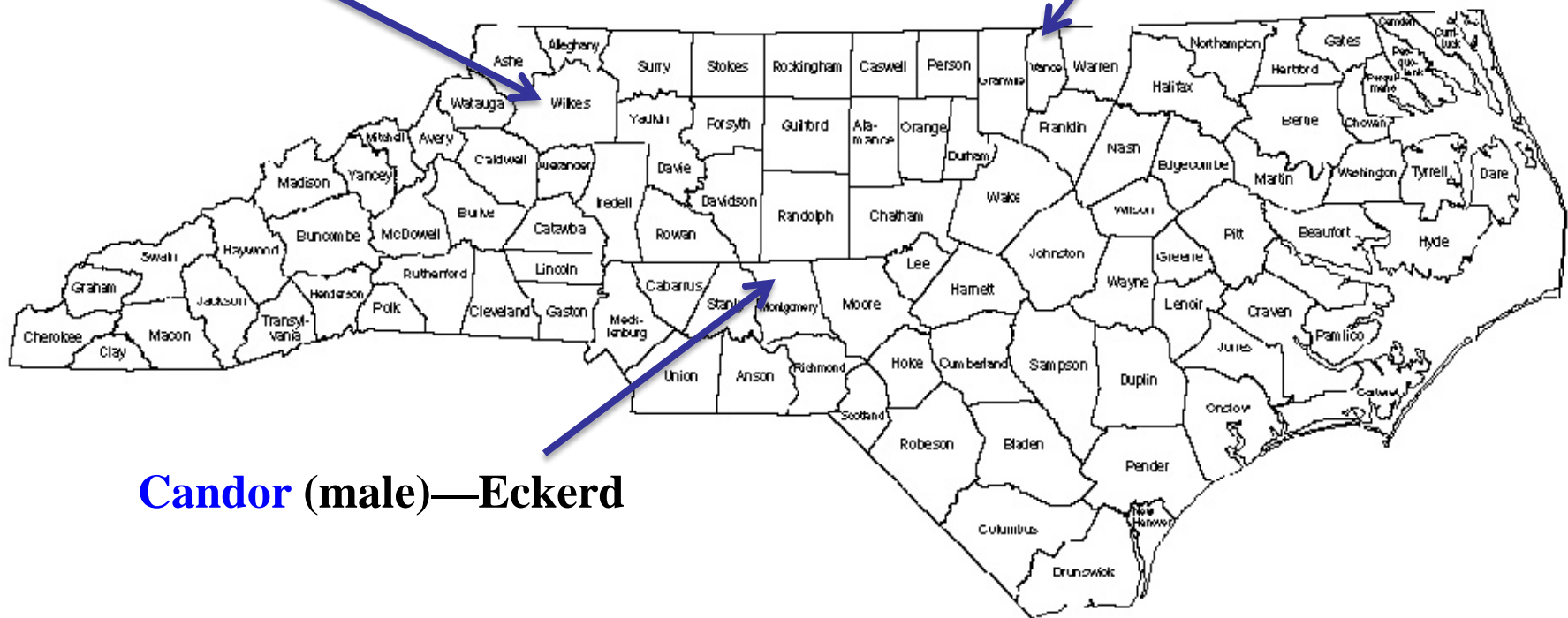
WestCare (girls)

- \$1.45 million contract
- 3-month program for 16 girls (48 served in FY 2015-16)
- Cost per child: \$28,333
- Recidivism within 12 months: 11%

Level II: Residential Programs

Boomer (male)—Eckerd

Manson (female)—WestCare



Candor (male)—Eckerd

Level II: Juvenile Crisis and Assessment Centers

- New, short-term residential services
 - Comprehensive clinical psychological assessment to match youth with appropriate community services
- Public-Private Partnership with Methodist Home for Children
- Locations:
 - Insight JCAC in Butner
 - Bridges JCAC in Winston-Salem
 - Western Area JCAC in Asheville
- Cost per child: \$25,644
- Recidivism within 6 months: 9%



Alternatives to Commitment Programs

- Community programs for youth who would otherwise be placed in YDC
- Provide wrap-around services for juveniles and families, including:
 - Home-based family counseling; individual counseling; tutoring; interpersonal skill-building; behavior management; cognitive behavior training; mentoring
- 152 juveniles served in FY 2015-16
- Cost per child: \$5,292
 - \$804,397 total funding, FY 2015-16
- Recidivism within 12 months: 24%

Community Program Services/JCPCs

Requirements:

\$43,042,639

Receipts:

\$298,110

Net General Fund

Appropriation:

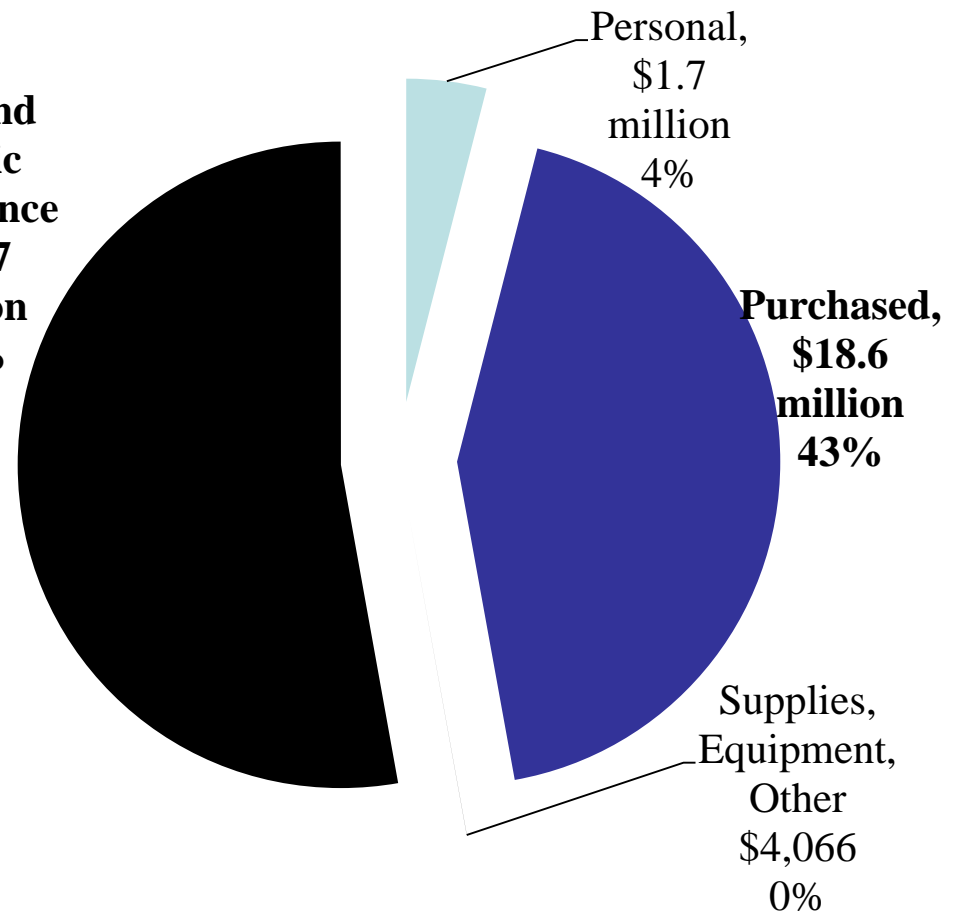
\$42,744,529

Total FTE:

23

FY 2017-18 Base Budget

**Aid and
Public
Assistance
\$22.7
million
53%**



Note: JCPC Fund is entire Aid/Public Assistance Amount. Both Fund Codes support Level I AND Level II Dispositions

Source: OSBM, DACJJ

Total Community Services Budget (Levels I and II Dispositions)

Program	FY 2017-18 Base Budget
Regular JCPC Fund	\$22,745,217
JCPC-Endorsed Level II Services	\$892,802
Residential	\$13,727,404
Non-Residential	\$2,877,600
Expansion Projects in Progress	\$673,276
Total	\$40,916,299

Level III Disposition: Youth Development Centers

Commitment

- Placed for minimum of six months
- Full-service facilities including education, basic healthcare, meals, etc.
- Typical but not exclusive resolution for violent felonies and repeat offenders



Youth Development Center Services

Requirements:

\$16,850,321

Receipts:

\$571,954

Net General Fund

Appropriation:

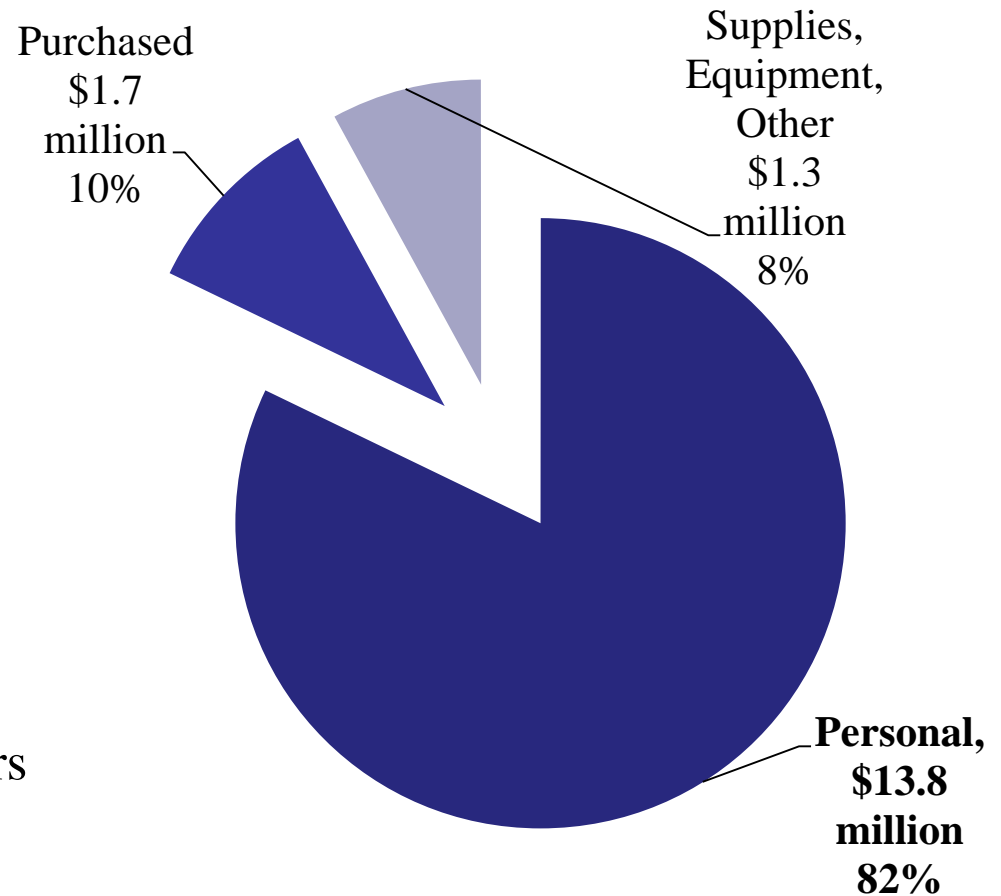
\$16,278,367

Total FTE:

232

Four Youth Development Centers
across the state

FY 2017-18 Base Budget



Source: OSBM, DACJJ

Youth Treatment Services

Requirements:

\$15,731,349

Receipts:

\$630.00

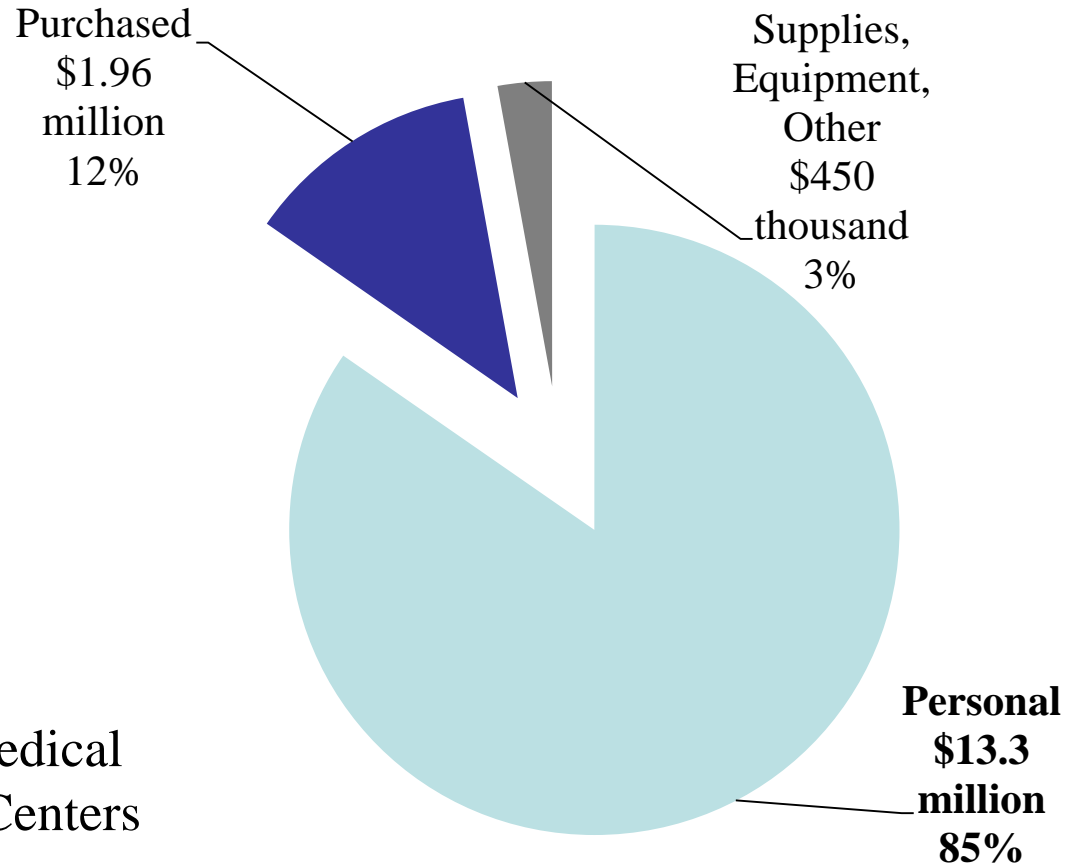
Net General Fund**Appropriation:**

\$15,730,719

Total FTE:

220

Provides psychological and medical support in Juvenile Detention Centers and Youth Development Centers

FY 2017-18 Base Budget

Source: OSBM, DACJJ

Youth Education Services

Requirements:

\$6,334,596

Receipts:

\$928,085

Net General Fund

Appropriation:

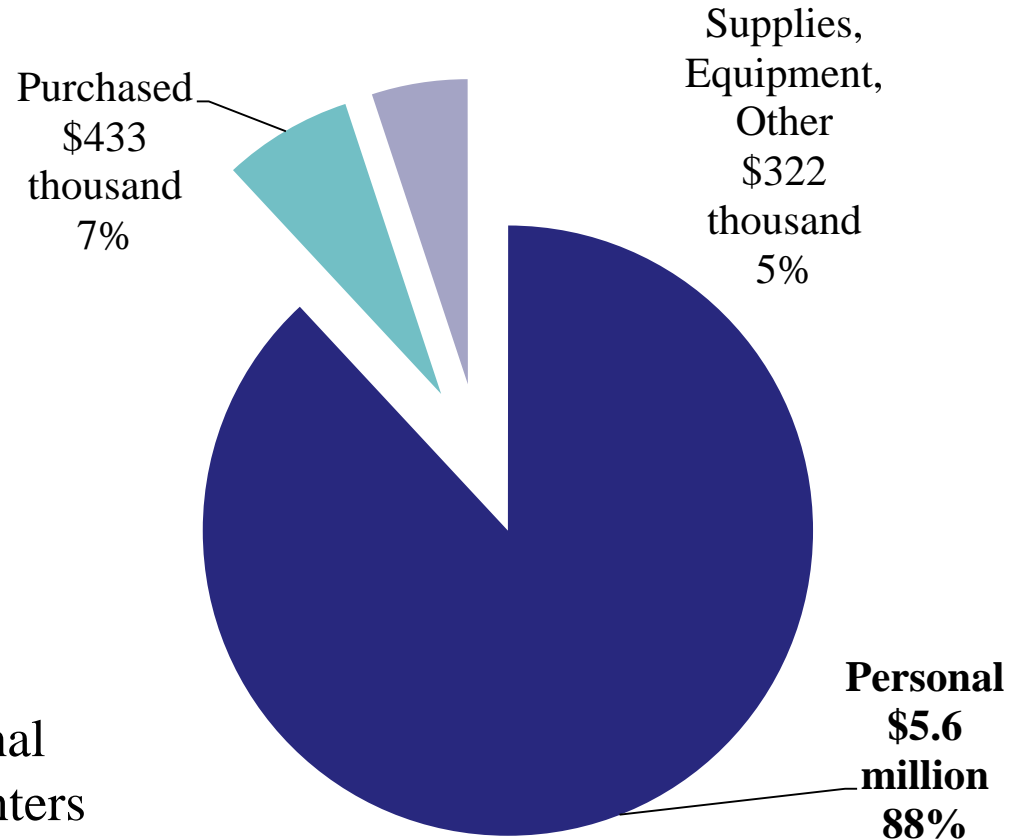
\$5,406,511

Total FTE:

69

Provides teachers and educational support in Juvenile Detention Centers and Youth Development Centers

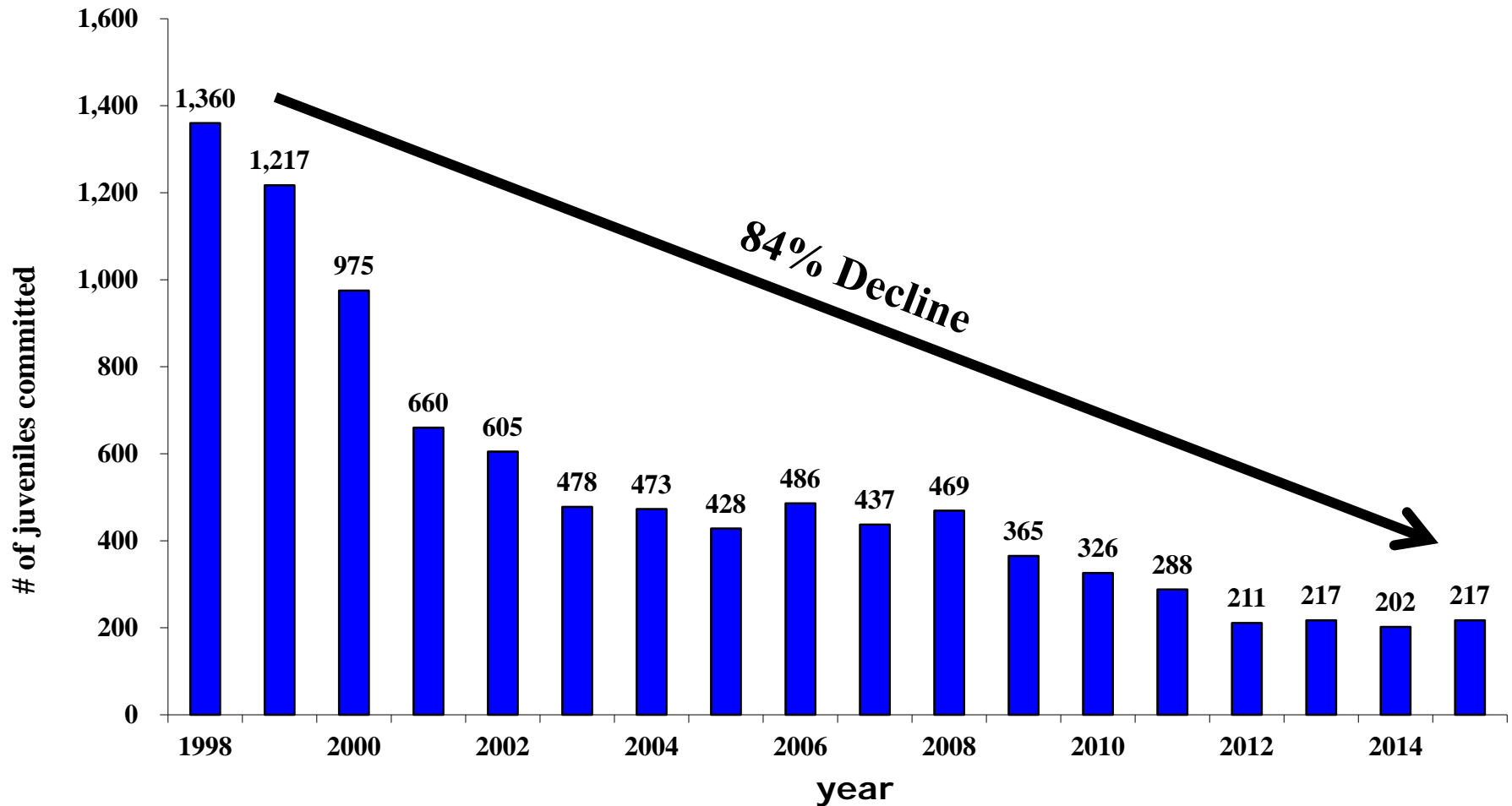
FY 2017-18 Base Budget



Source: OSBM, DACJJ

YDC Trends

Youth Development Center Commitments, 1998-2015



YDCs: FY 2017-18

	Number of Beds	Average Daily Population (FY 15-16)	FTE	Total Expenses	Cost Per-Bed
Chatham	32	30.2	71	\$4,436,111	\$138,628
Lenoir/ Dobbs	44	37.1	75	\$4,427,330	\$100,621
Cabarrus (Stonewall Jackson)	128	94.1	222	\$14,539,699	\$113,591
Edgecombe	44	27.3	72	\$4,230,693	\$96,152
Total	248	237	440	\$27,633,833	\$112,248 (Average)

Source: DACJJ; Annual Report on Youth Development Centers

Re-Entry Services from Level II or YDC

- Craven Transitional Home
 - Male, 6-12 month residential program
 - 6 beds serving 16 youth annually
- North Hills Transitional Home
 - Female, 6 to 12 month residential program
 - 5 beds serving 10 youth annually
- Cost per child: \$33,333
- Recidivism within 12 months: 22%



In Summary: Disposition Costs

Program	Cost Per Child (FY 15-16)
JCPC Programs – Level I	\$956
JCPC-Endorsed Level II Programs	\$3,321
AMIkids North Carolina Family Services	\$5,083
Alternatives to Commitment Programs	\$5,292
Eckerd Short-Term Residential	\$24,081
Multi-Purpose Group Homes Residential Program	\$24,184
Crisis and Assessment Centers	\$25,644
WestCare North Carolina Girls Program	\$29,333
Craven and North Hills Transitional Home	\$33,333
Youth Development Center	\$112,248

In Summary

- Juvenile Justice trends:
 - Fewer complaints and lower rate of complaints despite growing state population
 - Continued focus on community- and home-based programs over confinement
 - Policy direction supported by research
 - Fewer juveniles placed in detention centers prior to adjudication
 - Fewer juveniles placed in YDCs



In Summary

- Juvenile Justice costs:
 - Primarily personnel-driven
 - Majority of personnel in Court Services
 - Low offender-to-counselor ratio facilitates programming and punishment tailored for individual needs and risks
 - YDC personnel includes teachers, nurses, psychological staff, etc.
 - Fewer facilities in operation and less demand for facilities

Recent Actions

- Facility Closures:
 - Richmond and Buncombe Detention Centers closed in FY 2013-14 budget
 - Gaston Detention Center closed in 2016
 - Swannanoa, Samarcand, Edgecombe, and Lenoir YDCs all closed within past six years
 - C.A. Dillon YDC closed in 2016
- Facility Openings/Renovations:
 - Buncombe Detention Center repurposed as Crisis Center, 2016
 - Cabarrus Detention Center opened on campus of Stonewall Jackson YDC, 2016
 - Edgecombe YDC renovated and reopened, taking in former Dillon juveniles, 2016
 - Lenoir YDC soon to reopen; Dobbs YDC to close and convert to JCAC

Questions



Division of Juvenile Justice

Prevent, Protect, Prepare

